

Message Text

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PAGE 01 STATE 093320
ORIGIN SP-02

INFO OCT-01 NEA-10 ISO-00 SSM-03 IO-13 CIAE-00 DODE-00
PM-05 H-01 INR-10 L-03 NSAE-00 PA-01 SS-15
NSCE-00 SSO-00 ICAE-00 INRE-00 OMB-01 DLOS-09
ACDA-12 /086 R

DRAFTED BY S/P:DAKORN/MPH
APPROVED BY NEA:ALATHERTON
NEA:MSTERNER
NEA/P:GFSHERMAN
-----090968 120159Z /64

O 120126Z APR 78
FM SECSTATE WASHDC
TO AMEMBASSY TEL AVIV IMMEDIATE
INFO AMEMBASSY CAIRO IMMEDIATE
AMEMBASSY AMMAN IMMEDIATE
AMEMBASSY JIDDA IMMEDIATE

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E.O. 11652: N/A

TAGS: IS, XF

SUBJECT: ALLEGED NEW ISRAELI PROPOSALS FOR WEST BANK/GAZA

1. FOLLOWING IS PERTINENT PORTION OF ARTICLE BY WILLIAM
BEECHER IN BOSTON GLOBE APRIL 11 UNDER HEADLINE "ISRAEL
READY TO OFFER COMPROMISE ON TALKS."

2. BEGIN TEXT
WASHINGTON - A POTENTIAL COMPROMISE SOLUTION TO THE MID-
EAST NEGOTIATING STALEMATE HAS BEEN PUT OFF TWO WEEKS OR
MORE BECAUSE OF SECRETARY OF STATE CYRUS VANCE'S DIPLO-
MATIC MISSION TO AFRICA AND THE SOVIET UNION.
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SOURCES SAY THE ISRAELIS WERE ANGLING FOR A MEETING BE-
TWEEN FOREIGN MINISTER MOSHE DAYAN AND VANCE TOMORROW TO
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VANCE, THE SOURCES SAID, AGREED TO SQUEEZE DAYAN INTO HIS
MORNING SCHEDULE FOR ABOUT TWO HOURS BUT COULDN'T SPARE

MORE TIME BECAUSE OF HIS DEPARTURE LATER IN THE DAY FOR TALKS WITH REBEL RHODESIAN LEADERS. HE SUGGESTED THAT DAYAN CONTINUE DISCUSSIONS IN THE AFTERNOON WITH LOWER ECHELON AMERICAN OFFICIALS.

DAYAN FELT TWO HOURS WERE NOT ENOUGH AND SAID HE WOULD DEFER HIS WASHINGTON TRIP UNTIL VANCE HAD MORE TIME, EITHER LATE THIS MONTH OR EARLY NEXT.

SOURCES SAY THE ISRAELI PLAN HAS THESE NOVEL FEATURES:

- ISRAEL WOULD COMMIT ITSELF TO A THOROUGH REVIEW OF THE STATUS OF THE WEST BANK AND GAZA AFTER A FIVE-YEAR PERIOD, LOOKING TO A LONG-RANGE SOLUTION. PRIME MINISTER MENACHEM BEGIN HAS REFERRED TO A REVIEW BUT HAS NOT COMMITTED ISRAEL TO LOOK TO A NEW NEGOTIATED SOLUTION AT THAT POINT.

- ISRAEL IS PREPARED TO HAVE 11 PALESTINIANS ELECTED IN THE WEST BANK AND GAZA TO SERVE AS PALESTINIAN REPRESENTATIVES, BOTH IN WORKING OUT THE TERMS OF THE FIVE-YEAR INTERIM ARRANGEMENTS, ALONG WITH REPRESENTATIVES OF ISRAEL, EGYPT AND JORDAN, AND IN NEGOTIATING THE LONG-RANGE TREATY.

(PREVIOUSLY THE ISRAELIS WERE AMBIGUOUS ON WHAT ROLE, IF LIMITED OFFICIAL USE

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ANY, PALESTINIAN REPRESENTATIVES WOULD HAVE IN DRAFTING TERMS OF THE SELF-RULE PLAN, OR IN THE ULTIMATE SETTLEMENT. THEY STILL WOULD SEE NO DIRECT ROLE FOR EXTERNAL PALESTINIAN LEADERS IN EITHER PROCESS, HOWEVER.)

- ISRAEL WOULD AGREE THAT UN RESOLUTION 242, WHICH CALLS FOR WITHDRAWAL OF ISRAEL FROM TERRITORIES OCCUPIED IN 1967 AND CREATION OF DEFENSIBLE BORDERS, WOULD APPLY TO NEGOTIATIONS WITH ALL ITS NEIGHBORS. THIS PROPOSAL WAS SURFACED BY DAYAN DURING THE RECENT BEGIN VISIT.

AMERICAN OFFICIALS ARE SUFFICIENTLY INTERESTED IN EXPLORING THESE IDEAS WITH DAYAN THAT THEY ARE HOLDING OFF ON ISSUING AN AMERICAN COMPROMISE DECLARATION OF PRINCIPLES.

THE ISRAELIS ARE SAID TO FEEL THAT IF THE AMERICAN PLAN IS PROMULGATED IT WILL BECOME THE MINIMUM POSITION OF PRESIDENT ANWAR SADAT OF EGYPT. THEY THUS WOULD PREFER TO TRY TO WORK OUT THEIR OWN COMPROMISE WITH THE US WHICH THEY HOPE WOULD THEN BE OFFERED TO SADAT AS A REASONABLE SOLUTION.

ONE OF THE FEATURES OF THE DRAFT AMERICAN PLAN, SOURCES SAY, IS A CALL FOR A LIMITED PLEBISCITE AT THE END OF FIVE YEARS ON WHICH THE PALESTINIANS LIVING IN THE AREA, AND PERHAPS THOSE LIVING OUTSIDE, COULD VOTE.

THE CHOICES, UNDER THIS APPROACH, WOULD BE JORDANIAN SOVEREIGNTY OVER WHATEVER FINAL BORDERS ARE NEGOTIATED, ISRAELI SOVEREIGNTY, OR CONTINUATION OF THE STATUS QUO, IN WHICH THE ISRAELIS WOULD HAVE SOME DEFENSIVE MILITARY PRESENCE AND THE INHABITANTS WOULD CONTINUE TO ELECT THEIR OWN CIVIL GOVERNMENT.

THE ISRAELIS REJECT THE NOTION OF A PLEBESCITE, ARGUING LIMITED OFFICIAL USE

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THAT THE PALESTINE LIBERATION ORGANIZATION (PLO) WOULD SPEND FIVE YEARS INTIMIDATING THE LOCAL PEOPLE IN HOPE OF GETTING THEM TO WRITE IN A CHOICE OF FULL INDEPENDENCE, CREATING A POLITICAL CRISIS. END TEXT.

3. FOLLOWING IS GUIDANCE PREPARED FOR DEPARTMENT SPOKESMAN WHICH ADDRESSEES MAY ALSO USE, IN RESPONSE TO QUESTION ABOUT ALLEGED AMERICAN "INTEREST" IN THESE PROPOSALS: "WE WOULD BE INTERESTED IN ANY IDEAS ISRAEL MAY PRESENT. WE BELIEVE FURTHER EXPLORATION OF IDEAS WITH THE ISRAELIS WOULD BE USEFUL. PENDING SUCH DISCUSSIONS, HOWEVER, WE DO NOT WISH TO COMMENT ON SPECIFICS."

ON THE QUESTION OF THE POSTPONEMENT OF DAYAN'S VISIT AND WHETHER THE USG IS HOLDING OFF ON ITS PROPOSAL FOR A DECLARATION OF PRINCIPLES, WE WILL SAY: "WE ARE SORRY THAT FOREIGN MINISTER DAYAN'S AND SECRETARY VANCE'S SCHEDULES WILL NOT BE ARRANGED FOR A MEETING THIS MONTH. WE CONTINUE, HOWEVER, TO CARRY ON CONSULTATIONS WITH BOTH EGYPT AND ISRAEL THROUGH DIPLOMATIC CHANNELS, AND OUR NEXT STEPS IN THE PEACE PROCESS WILL BE DECIDED IN THESE CONSULTATIONS."
VANCE

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PAGE 01 STATE 093320
ORIGIN NEA-10

INFO OCT-01 EUR-12 ISO-00 /023 R

66011
DRAFTED BY:NEA/RA:JVMONTVILLE
APPROVED BY:NEA/RA:SEPALMER JR
-----105898 122155Z /73
R 121930Z APR 78
FM SECSTATE WASHDC
INFO AMEMBASSY LONDON 0000

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FOLLOWING REPEAT STATE 093320 ACTION TEL AVIV INFO CAIRO AMMAN
JIDDA DATED APR 12:

QTE:LIMITED OFFICIAL USE STATE 093320

E.O. 11652: N/A

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VANCE UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: WEST BANK, PRESS RELEASES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: CORE
Document Unique ID: 00
Drafter: DAKORN/MPH
Enclosure: n/a
Executive Order: N/A
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Expiration:
Film Number: D780156-0742
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780465/aaaacdfx.tel
Line Count: 318
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 2d29d0b1-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SP
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
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Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2993115
Secure: OPEN
Status: NATIVE
Subject: ALLEGED NEW ISRAELI PROPOSALS FOR WEST BANK/GAZA
TAGS: PBOR, SOPN, IS, XF, (BEECHER, WILLIAM)
To: TEL AVIV
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/2d29d0b1-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
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